

## Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-09 ITF-05

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 SR-02 ORM-01 AID-05

OMB-01 TRSE-00 ABF-01 AGR-05 /114 W

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R 022358Z MAY 75

FM USMISSION USUN NY

TO SECSTATE WASHDC 177

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E.O. 11652: N/A

TAGS: PFOR UN EAID VS VN UNICEF UNHCR

SUBJ: UN HUMANITARIAN ASSISTANCE TO INDO CHINA

REF: (A) USUN 1429; (B) USUN 1339; (C) USUN 1291

1. THIS MSG ELABORATES ON DONATIONS AND PLEDGES REPORTED REFTELS AND REPORTS ON OTHER ASPECTS UN RELIEF OPERATION IN INDO CHINA FOLLOWING LATEST MISOFF CONVERSATION WITH SIR ROBERT JACKSON, UN COORDINATOR.

2. THERE HAS BEEN NO CHANGE IN DONATIONS AND PLEDGES REPORTED REFTELS. BREAKDOWN OF \$13,212,337 (ROUNDED \$13.2 MILLION) REPORTED REF (A) BETWEEN UNICEF, UNHCR AND JACKSON'S OFFICE AS FOLLOWS: \$3.7 MILLION FOR UNICEF; \$6.7 MILLION UNHCR; \$2.1 MILLION JOINTLY TO UNICEF:UNHCR; AND \$7. MILLION TO JACKSON'S OFFICE. THS ALLOCATION IS REFLECTIVE OF WISH OF DONORS. THUS, PLEDGE OF SOME DONORS (AUSTRALIA, FOR EXAMPLE) EARMARKED BY DONOR FOR UNHCR ONLY; PLEDGE OF OTHER DONORS (EEC, FOR EXAMPLE) EARMARKED BY DONOR FOR UNICEF ONLY; PLEDGE OF OTHER DONORS (FRG, FOR EXAMPLE) SPECI- FICALLY ALLOCATES AMOUNTS TO UNICEF AND UNHCR; WHILE  
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PLEDGE OF OTHER DONORS (FRANCE, FOR EXAMPLE) PLEDGED

FOR BOTH UNICEF AND UNHCR WITHOUT INDICATING ANY  
BREAKOUT BETWEEN THE TWO. ONLY ONE GOVERNMENT (NORWAY)  
MADE PLEDGE FOR JACKSON'S OFFICE PER SE.

3. NOT INCLUDED IN \$13.2 MILLION TOTAL IS \$6 MILLION  
WFP FOOD REPORTED REF (C). ALSO NOT INCLUDED ARE  
AUSTRALIAN AND CANADIAN AIRCRAFT REPORTED REF (B).  
NEW ZEALAND AIRCRAFT REPORTED REF (B) NO LONGER  
COUNTED AS UN PLEDGE ON GROUNDS THAT IT REALLY CON-  
STITUTED BILATERAL EFFORT. RECORD KEEPERS IN DEPART-  
MENT ACCORDINGLY SHOULD DELETE NEW ZEALAND AIRCRAFT  
FROM RECORDS.

4. ALSO NOT INCLUDED IN \$13. 2 MILLION IS PROSPECTIVE  
CANADIAN DONATION OF APPROXIMATELY \$2.5 MILLION IN  
FOOD AND A PROSPECTIVE FOOD DONATION BY NEW ZEALAND.  
NEITHER OF THESE DONATIONS ACCORDING TO SIR ROBERT  
HAVE BEEN ANNOUNCED YET AND HE REQUESTED THIS INFO  
BE HELD CLOSELY UNTIL FORMAL ANNOUNCEMENTS.  
NEW ZEALAND FOOD CONSISTS OF CORNED BEEF, JELLIED  
MEAT, SMOKE CUTLETS, MACKEREL FILLETS, MILK POWDER,  
SWEETENED CONDENSED MILK, RISON AND CONCENTRATED VEGE-  
TABLE PROTEIN. CANADIAN FOOD CONSISTS OF POWDERED  
SKIM MILK AND CANNED FISH.

5. WFP DONATION CONSISTS OF CANNED FISH, CANNED MEAT  
AND WHEAT FLOUR. ALL WFP COMMODITIES REPORTEDLY  
DESTINED FOR SOUTH VIETNAM VIA DANANG.

6. BOTH UNICEF AND UNHCR ASSISTANCE IS ESSENTIALLY  
FOOD, MEDICINES, SHELTER ITEMS (E.G. CORRUGATED SHEETS)  
AND TRANSPORTATION.

7. ACCOUNTING PROBLEM MADE COMPLEX BY FACT THAT BOTH  
UNICEF AND UNHCR WERE, AS DEPARTMENT KNOWS, RUNNING  
THEIR OWN INDO CHINA PROGRAMS PRIOR TO  
ESTABLISHMENT OF JACKSON OFFICE AND SYG'S EMERGENCY  
APPEAL, WITH RESULT THAT DISTINCTION BETWEEN ASSISTANCE  
PROVIDED UNDER REGULAR UNICEF-UNHCR PROGRAMS AND  
EMERGENCY PROGRAM IS BLURRED. JACKSON ALSO CONSIDERS  
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THAT COOPERATION BETWEEN UNICEF AND UNHCR NEEDS IMPROVEMENT.  
HE TOLD MISOFF THAT SHOULD UN ASSISTANCE TO  
INDO CHINA BECOME A "BIG" OPERATION THE SYG WILL  
HAVE TO TAKE MEASURES TO INCURE COOPERATION. HE REFERS  
TO PRESENT OPERATION AS "PEANUTS."

8. IN RESPONSE TO QUESTION REGARDING STATEMENTS THAT  
HIS OPERATION RUNNING ON CREDIT, HE REPLIED

THAT THERE IS LAG BETWEEN PLEDGES AND ACTUAL CASH RECEIPTS WITH RESULT THAT UNICEF AND UNHCR JUGGLING FUNDS. THE \$.7 MILLION THAT SIR ROBERT HAS FOR HIS OWN USE IS BEING SAVED TO PRESERVE LIQUIDITY . NONE OF THIS HAS BEEN SPENT YET.

9. OF \$19.2 MILLION TOTAL, ALL BUT ABOUT \$1 MILLION HAS BEEN ALLOCATED WITH PROCUREMENT IN MOTION. WHEN PROCUREMENT ACHIEVED AND DELIVERIES MADE, WHICH ACCORDING TO SIR ROBERT WILL BE SOON, HIS OPERATION WILL COME TO A STAND-STILL EXCEPT FOR CANADIAN AND NEW ZEALAND FOOD NOTED PARA 4.  
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